Public Service Electric and Gas Company and International Brotherhood of Electrical Workers, AFL-CIO. Case 4-CA-22519

July 11, 1997

## DECISION AND ORDER

BY CHAIRMAN GOULD AND MEMBERS FOX AND HIGGINS

On January 28, 1997, Administrative Law Judge George Alemán issued the attached decision and an erratum on February 12, 1997. The Respondent filed exceptions and a supporting brief, the General Counsel filed an answering brief, and the Respondent filed a reply brief to the General Counsel's answering brief.

The Board has considered the decision and the record in light of the exceptions and briefs and has decided to affirm the judge's rulings, findings, and conclusions and to adopt the recommended Order as modified.

#### ORDER

The National Labor Relations Board adopts the recommended Order of the administrative law judge as modified below and orders that the Respondent, Public Service Electric and Gas Company, Hancocks Bridge, New Jersey, its officers, agents, successors, and assigns, shall take the action set forth in the Order as modified.

- 1. Substitute the following as paragraph 1(a).
- "(a) Furnish to the Union in a timely fashion the information requested by the Union in its letter and questionnaire dated May 18, 1993."
- 2. Substitute the attached notice for that of the administrative law judge.

# APPENDIX A

NOTICE TO EMPLOYEES
POSTED BY ORDER OF THE
NATIONAL LABOR RELATIONS BOARD
An Agency of the United States Government

The National Labor Relations Board has found that we violated the National Labor Relations Act and has ordered us to post and abide by this notice.

WE WILL NOT not refuse to bargain collectively and in good faith with Local 1576 of the International Brotherhood of Electrical Workers, AFL-CIO, by fail-

<sup>1</sup>The Respondent has excepted to some of the judge's credibility findings. The Board's established policy is not to overrule an administrative law judge's credibility resolutions unless the clear preponderance of all the relevant evidence convinces us that they are incorrect. Standard Dry Wall Products, 91 NLRB 544 (1950), enfd. 188 F.2d 362 (3d Cir. 1951). We have carefully examined the record and find no basis for reversing the findings.

ing and refusing to furnish relevant and necessary information as requested by the Union in its May 18, 1993 letter and questionnaire.

WE WILL NOT in any like or related manner interfere with, restrain, or coerce you in the exercise of the rights guaranteed you by Section 7 of the Act.

WE WILL furnish to the Union in a timely fashion the information requested by the Union in its letter and questionnaire dated May 18, 1993.

PUBLIC SERVICE ELECTRIC & GAS CO.

Richard P. Heller, Esq., for the General Counsel.<sup>1</sup> Patrick Westerkamp, Esq., for the Respondent. Richard P. Crawshaw, for the Charging Party.

### **DECISION**

### STATEMENT OF THE CASE

GEORGE ALEMÁN, Administrative Law Judge. Pursuant to a charge filed by International Brotherhood of Electrical Workers, AFL-CIO (the IBEW or International Union) on March 4, 1994, the Regional Director for Region 4 of the National Labor Relations Board (the Board) issued a complaint on July 22, 1994, amended on July 31, 1994, alleging that Public Service Electric and Gas Company (the Respondent), had violated Section 8(a)(5) and (1) of the National Labor Relations Act (the Act) by refusing to provide its Local 1576 with certain requested information which was necessary for, and relevant to, Local 1576's performance of its role as the exclusive collective-bargaining representative of certain of the Respondent's employees. In a timely filed answer, the Respondent denied having committed any unfair labor practices. A hearing in the matter was held before me in Philadelphia, Pennsylvania, on October 15 and 16, 1996, during which all parties were afforded full opportunity to appear, to call and examine witnesses, to submit oral as well as written evidence, and to argue on the record.

On the entire record, including my observation of the demeanor of the witnesses, and after considering the briefs filed by the General Counsel<sup>2</sup> and the Respondent, I make the following<sup>3</sup>

<sup>&</sup>lt;sup>1</sup> Herein referred to as the General Counsel.

<sup>&</sup>lt;sup>2</sup> The General Counsel filed a posthearing motion to strike certain factual assertions made by Respondent in its posthearing brief (at p. 4, LL 13-14; p. 5, LL 2-6, 7-10) on grounds that such assertions are unsupported by the record evidence. I agree with the General Counsel that the assertions lack evidentiary support and should be stricken. The General Counsel's motion is therefore granted. Birch Run Welding, 286 NLRB 1316 fn. 3 (1987). The General Counsel's request to correct certain minor inaccuracies in the record is granted (see G.C. posthearing br. p. 1, fn. 1).

<sup>&</sup>lt;sup>3</sup> References to General Counsel's Exhibits, Respondent's Exhibits, or Joint Exhibits are identified respectively in this decision as G.C. Exh., R. Exh., or Jt. Exh., followed by the applicable exhibit number. Reference to a transcript cite is shown as Tr. followed by the appropriate page(s).

#### FINDINGS OF FACT

#### I. JURISDICTION

The Respondent is a public utility with facilities located in Hancocks Bridge, New Jersey, known as the Artificial Island Nuclear Generating Stations (Artificial Island), where it is engaged in the generation, transmission, distribution, and sale of electricity and the distribution of natural gas. During the past year, the Respondent, in the course and conduct of its business operations, derived gross revenues in excess of \$1 million and purchased and received at its facilities goods valued in excess of \$50,000 directly from points located outside the State of New Jersey. The Respondent admits and I find that it is an employer engaged in commerce within the meaning of Section 2(2), (6), and (7) of the Act.

The Respondent admits, and I find, that Local 1576 is a labor organization within the meaning of Section 2(5) of the Act. However, in its answer the Respondent denied that the International Union is a Section 2(5) labor organization.<sup>4</sup> The credible and undisputed evidence of record reveals otherwise. Thus, Richard Crawshaw, its international representative, credibly testified that the purpose of the International Union is to represent its membership through its local unions, one of which is Local 1576, and that it exists in part for the purpose of dealing with employers concerning pay rates and working conditions of employees. Such representation includes, inter alia, assisting the Locals in negotiations and arbitrations with employers, and responding to queries from its members on a wide range of issues (e.g., pension matters, rights violations, desires to organize, etc.). Further, its membership is often used for organizational activities, and also participates in any changes to be made to the International Union's constitution. While the International Union may not directly enter into collective-bargaining agreements with employers, it is patently clear that it does deal with employers regarding labor disputes and conditions of work. Accordingly, I find that the International Union has at all relevant times been a labor organization within the meaning of Section 2(5) of the Act. San Francisco Building Trades Council (Gould Electric), 297 NLRB 1050, 1051 (1991).

#### II. ALLEGED UNFAIR LABOR PRACTICES

#### A. Factual Background

The Respondent operates three nuclear generating plants, known as Salem I, Salem II, and Hope Creek, at Artificial Island. Since about 1980, many of the Respondent's employees at Artificial Island were represented by Local 1576.5 One such group of employees was a classification known as Radiation Protection Technicians (RPTs), also referred to during

<sup>4</sup>When asked at the hearing if it was disputing that the International Union is a Section 2(5) labor organization, Respondent's counsel stated, "I am disputing that it is a labor organization in the context of Public Service Electric and Gas Company in the collective bargaining relationship it has." (Tr. 33.)

the hearing as Health Physics Technicians (HPs or HP Techs), whose function it was to ensure the safety of employees by monitoring, in various manner, radiological environmental conditions at the plants (see Jt. Exh. 11).<sup>6</sup> The Respondent's most recent collective-bargaining agreement with Local 1576 was effective from May 1, 1992 through April 30, 1996 (Jt. Exh. 1).<sup>7</sup> Under the terms of that agreement the Respondent, inter alia, agreed to recognize the International Union's representatives as the representatives of the various signatory locals, including Local 1576 (Jt. Exh. 1, art. lc).

The record reflects that the Respondent often undergoes what is commonly referred to in the industry as an "outage" during which a nuclear plant will go off-line or be shut down for refueling, periodic maintenance, or for the performance of repairs. Outages, which often last several months, are either planned every 18 months or so, or conducted on an emergency basis. The record further reflects that during such outages, the Respondent supplements its RPT staff with individuals (HPs) supplied to it by two independent contractors, Bartlett Nuclear and NSS Numanco.8 These HPs have never been included in or considered to be part of the unit of RPTs represented by Local 1576.9

In 1988, after HPs began contacting the IBEW and its member locals seeking representation, the IBEW began a campaign to organize the HPs into a nationwide unit which would be represented by a newly created Local 1500. By 1989, the IBEW began contacting and meeting with the HPs, and in March 1990, it called a nationwide strike among the HPs employed at various nuclear utilities throughout the county, including those furnished by Bartlett Nuclear at the Diablo Canyon nuclear facility in California owned by Pacific Electric and Gas Co (PE&G). The strike was of short duration, lasting from 1 to 7 days, after which the employees unconditionally offered to return to work. Except for Bartlett Nuclear HPs employed at the Diablo Canyon facility, all striking employees were returned to work.10 Bartlett Nuclear's refusal to reinstate the strikers at the Diablo Canvon facility became the subject of an unfair labor practice charge filed by a local of the IBEW. At that hearing, Bartlett claimed that it was not responsible for the strikers' discharge because it was PE&G who made the decision and which, im-

<sup>&</sup>lt;sup>5</sup>Local 1576 had been part of a larger organization known as System Council U-2 which represented 14 locals. Although Local 1572 was a separate and distinct entity in its own right, the System Council served as its spokesman regarding such matters as negotiations, arbitration, grievance procedure, etc. In July 1994, these 14 locals merged and became IBEW Local 94, with Charles Wolfe as its president and business manager.

<sup>&</sup>lt;sup>6</sup>For the sake of clarity, the RPTs furnished to utilities by contractors shall be referred to herein only as HPs.

<sup>&</sup>lt;sup>7</sup>The agreement was entered into between the Respondent and System Council U-2 on behalf of its member locals, including Local 1576 (Jt. Exh. 9).

<sup>&</sup>lt;sup>8</sup> The Respondent's right to subcontract out work such as that performed by HPs during outages is set forth in the parties' collective-bargaining agreement (Jt. Exh. 1, art. V, N2), and was first established in a 1944 arbitration, known as the Alger award (Jt. Exh. 2;).

<sup>&</sup>lt;sup>9</sup> Bartlett Nuclear and NSS Numanco are just two of several contractors engaged in the business of supplying support services to Respondent and other utilities nationwide. Other contractors include Applied Radiological Control, General Technical Services/Duratech (GTS), and Institute for Resource Management. Bartlett Nuclear, however, is by far the largest of these contractors, controlling over 50 percent of the work.

 $<sup>^{10}\</sup>mbox{The}$  Respondent's Salem facilities were also affected by the job action.

plicitly, exercised control over the employees. 11 Although Bartlett Nuclear was found to be liable, its contention regarding PE&G's involvement and control exercised over the HPs planted a seed of doubt within IBEW as to which of the parties, the utility or the contractor, was the HPs true employer. Crawshaw testified that two other incidents which served to confirm the IBEW's belief in this regard. He noted, for example, that in 1992 five employees who had engaged in the 1990 strike at different locations sought but were denied employment with Consumer Powers, a Michigan-based utility. Recalling the position taken by Bartlett at the earlier hearing, an unfair labor practice charge was filed against both Consumer Powers and the contractor, GTS, and following a hearing before an administrative law judge, a finding was made that the utility, not the contractor, had been responsible and was solely liable for not hiring the five individuals. Crawshaw further testified that in 1992, he attempted to organize a group of HPs employed under contract at a Shoreham Nuclear facility in Brooklyn, New York. At a representation hearing, the contractor, GTS, contended, and the Board agreed, that the utility controlled the HPs terms and conditions of employment, and that given these facts the contractor would be unable to engage in a meaningful collectivebargaining relationship.

These three incidents, according to Crawshaw, convinced the IBEW to abandon plans to organize the HPs into nationwide bargaining unit, and to focus instead on ascertaining the true relationship between the utilities and the contractors and the extent of control being exercised by the utilities over the HPs. In furtherance of this goal, the IBEW, more particularly Crawshaw, in early 1993 prepared a questionnaire (appearing here as appendix B) addressing three categories of information: (a) the financial relationship between the utility and contractors Bartlett Nuclear and NSS Numanco, (b) the degree of supervision, if any, exercised by the utility over the HPs, and (c) the degree of control exercised by the utility over the terms and conditions of employment of these employees (see Jt. Exh. 5; G.C. Exh. 1[c]). The questionnaire, along with a letter addressed to the particular utility, was prepared by Crawshaw and forwarded only to those locals that represented in-house RPTs of a utility, that had a collective-bargaining agreement with a utility which had experienced an outage within the past year, and where the utility having employees represented by the local had utilized Bartlett Nuclear as a contractor. Under this criteria, eight locals, one of which was Local 1576, was asked by the IBEW to seek the information requested on the questionnaire from their respective utilities. Of these, only seven agreed to do so. One of the seven locals forwarded the questionnaire to Washington Public Power Supply (WPPS), a public utility employer. WPPS responded by forwarding a copy of its contract with Bartlett which, according to Crawshaw, showed that WPPS determined the wages, benefits, and work schedules of the HPs supplied by Bartlett, and served to further confirm his belief that the utility, and not the contractor, controlled the contracted employees' terms and conditions of employment.<sup>12</sup>

System Council President Wolfe also offered testimony regarding the problems he and the various member locals of the System Council were experiencing with the Respondent stemming from its subcontracting relationships. He testified, for example, that since about 1991, the locals' business agents had been complaining about the difficulty they were having in obtaining information from Respondent regarding its subcontracting arrangements. Wolfe claims that while Respondent did inform him when it would be retaining a contractor, it provided no information as to the nature of the work to be performed, how many employees were being hired, how long they would be retained, or who would be supervising them. Wolfe also testified that while the outages usually lasted only several months, which presumably would have ended the need for the contractor provided HPs, he personally observed that many of the HPs were kept on the job during non-outage periods, and stated, without contradiction. that beginning in 1990 and continuing to the present, there had been little or no expansion in the number of union-represented RPTs on the job. These factors convinced him that the Respondent was retaining the HPs to avoid having to promote or hire other employees into the ranks of RPTs and that such conduct was having an adverse affect on the bargaining units represented by the Council's member locals. On January 18, 1990, System Council U-2 and Local 1576, jointly filed a grievance alleging that the Respondent had violated certain provisions of its collective-bargaining agreement "by the de facto creation and maintenance of a "parallel work force" through multiple subcontracting of bargaining unit work ordinarily performed by . . . bargaining unit employees." (G.C. Exh. 2). This grievance was one [of] 13 similar grievances that had been filed by various locals. In 1993, these grievances were combined for arbitration. Soon after the start of the arbitration hearing, the hearing was postponed because the parties began engaging in what was described as "mutual gains" bargaining which, according to Wolfe, was intended to "lessen the use of contractors on the property and further the use of our people to do jobs." (Tr. 103.) Wolfe testified, credibly and without contradiction, that while certain issues have been resolved through the "mutual gains" bargaining process, the question regarding the alleged use of HPs to perform bargaining unit work has not been resolved. The arbitration has remained in abeyance since then. Regarding the questionnaire, Wolfe testified, without contradiction, that it was given to him by IBEW International Representative Larry Rossa, with the suggestion that he should try to get Respondent to answer the questions. He in turn gave the questionnaire to Alfieri and asked him to submit it to the Respondent, indicating that System Council hoped to use the information obtained to further pursue the "parallel work force" grievance and would be of further use to the Council during the "mutual gains" bargaining.

<sup>&</sup>lt;sup>11</sup> See Bartlett Nuclear, 314 NLRB 1 (1994). PE&G was not a party to those proceedings, and no finding was made with respect to its involvement in the unlawful decision not to rehire the strikers.

<sup>12</sup> The other six utilities who were recipients of the questionnaire are Connecticut Yankee, GPU, Ducane Lighting, Georgia Power, Vermont Yankee, and, of course, the Respondent. Charges were subsequently filed with the Board against all six utilities. No charge, however, was filed against WPPS because of the International Union's belief that as a public utility the Board lacked jurisdiction over it.

Local 1576, in the meantime, had received information from Steven Spiese, who has been employed as a RPT with Respondent since 1985, regarding the HPs duties at the workplace.13 Spiese testified, credibly and without contradiction, that he worked side by side with HPs at Respondent's facilities and observed that they performed the same work and worked the same hours as Respondent's own RPTs. He further observed that the HPs were being supervised by RPT department supervisors, and that the latter played an active role in selecting which HPs would be hired by screening their resumes and thereafter placing them in the appropriate classification.14 Respondent's supervisors, according to Spiese, assigned work to the HPs, scheduled their work hours and, when necessary, imposed discipline. Further, Spiese testified that he had personally observed HPs working for Respondent during nonoutage periods, and had personal knowledge that HPs supplied by both Bartlett Nuclear and NSS Numanco had remained in Respondent's employ for at least 2 years. Finally, Spiese claims that from 1990 to 1993, the number of RPTs employed by Respondent has either declined or remained about the same. In this regard, his testimony is in accord with Wolfe's own claim that since 1990 there had been little or no increase in the number of RPTs in Respondent's employ.

Armed with the above information, Local 1576 President, Jim Alfieri, on May 18, 1993, sent Respondent the letter and questionnaire (Jt. Exh. 5; G.C. Exh. 1[c]) given to him by Wolfe to Respondent's vice president of nuclear operations, Joseph Hagen, expressing the Local's concern regarding the extent to which the Respondent was using HPs to perform bargaining unit work, and asking that he furnish Local 1576 with the requested information. The letter in its entirety reads

as follows:

Local 1576 is investigating the extent to which Public Service Electric and Gas Company may be using non-bargaining unit personnel to perform work which is covered by our collective bargaining agreement. We are aware of the increasing practice among union-represented utilities to contract with nonunion employers or worker-referral agencies to furnish personnel to perform bargaining unit work without extending to these personnel the guarantees, safeguards, rights, privileges, fringe benefits, and layoff-recall provisions of the collective bargaining agreement and without granting bargaining unit employees the first opportunities to fill these jobs.

These nonunion operations erode the bargaining unit, endanger the financial integrity of negotiated wages and fringe benefits, and threaten union member's jobs. These nonunion operations may violate a number of articles and provisions of our collective bargaining agreement; therefore, we must determine at the outset the necessity for grieving as well as whether the issue of erosion of bargaining unit work should be addressed in collective bargaining negotiations or elsewhere.

<sup>13</sup> Spiese, formerly Local 1576's treasurer, is currently Local 94's recording secretary.

It has come to our attention that PSE&G Co. has retained or is operating such a nonunion company known as Bartlett Nuclear and NSS Numanco. We believe that there is a connection between PSE&G Co., Bartlett Nuclear and NSS Numanco, either financially or through management personnel, or both, and we believe the object of utilizing Bartlett Nuclear and NSS Numanco is to circumvent the provisions of our collective bargaining agreement. As part of our investigation of this matter, we are contacting you directly for pertinent information.

To determine the appropriateness of a grievance and/or to determine whether these matters can be resolved in negotiations in a timely manner, we require a response to the attached questionnaire within two weeks of the date of receipt of this letter. If you are unable to provide all the information you can and state under oath why you cannot furnish the rest.

On June 11, 1993, Respondent's manager of management services, Andrew Michel, responded to Alfieri's letter, expressing his disappointment at what he described were the "outrageous charges" made by Local 1576 (see Jt. Exh. 6). Specifically, Michel denied that Respondent operated and/or controlled either Bartlett Nuclear or NSS Numanco, stating that while Respondent from "time to time" contracts with the above companies, this did not constitute a breach of the collective-bargaining agreement because article V, section N2 of that agreement guarantees Respondent's right to engage in contracting out of work, provided it does not result in a layoff, curtailment, or downsizing of employees represented by Local 1576. The letter goes on to state that because Respondent's contractual arrangement with the above companies had not affected unit employees in any of the above-described ways, Local 1576's claim that the Respondent "may have violated the agreement is without merit." Michel also pointed out in his letter that if Local 1576 believed that the contract had been violated, the "accusations" in Alfieri's May 18 letter were not good-faith inquiries because Local 1576 was aware that the such assertions were encompassed within a "parallel workforce" grievance that had been filed by System Council Union U-2 against Respondent raising similar issues. Finally, Michel asserts that to the extent Local 1576 was seeking to have Respondent "cease doing business" with these two nonunion companies, any such agreement between Respondent and Local 1576 would constitute an unlawful "hot cargo" agreement, and that Respondent could not enter into such an agreement. Regarding the information requested by Alfieri, Michel stated that "unless you can provide us with objective facts which establish that the information requested is relevant to the performance of your obligation as the collective bargaining representative of our employees, we do not intend to respond.'

Michel testified that during a subsequent conversation with Alfieri, he asked Alfieri whether he believed what he had written in his May 18 letter. According to Michel, Alfieri responded that he was simply doing his job, and when Michel inquired further, Alfieri stated that "this was an International thing that Charlie Wolfe and them wanted him to sign and he signed it." Alfieri allegedly told Michel that "this isn't between us; this is the International and something they have

<sup>&</sup>lt;sup>14</sup> Although he had no direct knowledge regarding the Numancosupplied HPs, Alfieri testified he believed that HPs referred by both contractors were hired in the same manner, e.g., by Respondent's supervisors.

to do, so it's part of the job," and that he (Alfieri) felt "like I had to sign" the letter.

Alfieri recalled having a conversation with Michel after sending the May 18 letter, but denied making the above statements attributed to him by Michel. 15 By letter dated August 30, 1993, Alfieri replied to Michel's June 11 letter stating that Local 1576 was not seeking the information identified in the May 18 letter because of Respondent's use of contract personnel, but rather because of its belief that Respondent "may be employing non-bargaining unit personnel to perform work which is covered by our collective bargaining agreement." (Jt. Exh. 7.) Alfieri noted in his letter that the provisions in the parties' agreement which the Union believes may have been violated "are those that refer to wages. fringe benefits, promotions, lay-off recall provisions, seniority, bidding rights, and all other parts of the collective bargaining agreement which may have been denied to these, so called, contract employees who may, in fact, be bargaining unit personnel." The August 30 letter advises Respondent that the issues raised are different from that presented in the "parallel workforce" grievance mentioned in Michel's letter, and that Local 1576 had no interest in being a party to a "hot cargo" agreement, and was at a loss to understand how Respondent could have arrived at such a conclusion. Alfieri concludes his August 30 letter by stating, "I trust this will clarify any further questions you may have had and that the overdue information will be forthcoming in a timely manner."

Michel testified that within a month of receiving the August 30 letter, he had a very brief discussion with Alfieri during which he informed him he had received the latter's letter and further commented, "I guess we're going to continue with the writing campaign." (Tr. 206.) Michel claims that Alfieri responded that he was simply doing what he had to do. Michel initially stated he did not respond to Alfieri's remark, but subsequently added that Alfieri was somewhat apologetic for having sent the letter, and that after Alfieri made his comment, he (Michel) responded that he too would do what he had to do.

In a September 19, 1993 response to Alfieri's August 30 letter, Michel reminded Alfieri that in his May 18 letter, the latter had sought the information because of its belief that there was a connection between the Respondent and contractors Bartlett Nuclear and NSS Numanco, the object of which was to circumvent the provisions of the collective-bargaining agreement. The letter goes on to state that Local 1576 was now more simply contending "that unnamed persons are performing unidentified work normally performed by represented employees. Michel concludes by stating that "[b]oth the generality of this charge, and your failure to specify the information which Local 1576 believes it needs to police the collective bargaining agreement, prevent us from responding to your request. More specifics are required before it can be determined whether the Union has requested relevant information, which Public Service Electric and Gas Company either possesses or has a duty to disclose." The information requested apparently has not been provided and no further request for the information has been made. On March 4, 1994,

the International Union filed the charge, giving rise to this proceeding.

## B. Discussion and Findings

The General Counsel alleges, and the Respondent denies, that the refusal to provide Local 1576 with the information sought in the questionnaire amounted to an unlawful refusal to bargain and violated Section 8(a)(5) and (1) of the Act. The Board, with judicial approval, has long held that an employer's duty to bargain in good faith with the bargaining representative of its employees includes the duty to provide information that is needed by the bargaining representative for the proper performance of its duties, including information relevant to contract administration and negotiations. Saginaw General Hospital, 320 NLRB 748, 750 (1996); National Broadcasting Co., 318 NLRB 1166, 1168-1169 (1995); Hobelmann Port Services, 317 NLRB 279 (1995); Shoppers Food Warehouse, 315 NLRB 258, 259 (1994); NLRB v. Acme Industrial Co., 385 U.S. 432, 435-436 (1967). The question of whether particular information needs to be provided hinges on whether there is a probability that the desired information is relevant and will be of use to the representative in carrying out its statutory duties and responsibilities. Bohemia, Inc., 272 NLRB 1128, 1129 (1984). When the information sought pertains to employees who are actually represented by a union, such information is deemed to be presumptively relevant and necessary and must be produced. Hobelmann Port Services, supra; T.U. Electric, 306 NLRB 654, 656 (1992).16 But where the requested information involves matters outside the bargaining unit, such as where the precipitating issue or conduct is the subcontracting of work performable by employees within the appropriate unit, a union bears the burden of establishing the relevancy of and necessity for such information. Ohio Power Co., 216 NLRB 987, 991 (1975), enfd. 531 F.2d 1381 (6th Cir. 1976). The burden of doing so, however, is not an exceptionally heavy one, requiring only that a showing be made of a "probability that the desired information is relevant, and that it would be of use to the union in carrying out its statutory duties and responsibilities." NLRB v. Acme Industrial Co., 385 U.S. 432, 437 (1967); see also Shoppers Food Warehouse, supra; Postal Service, 310 NLRB 391 (1993). In this regard, the union is not required to show that the facts it relied on to support its information request are accurate or reliable. Indeed, such requests may reasonably be based on hearsay reports. Magnet Coal, 307 NLRB 444 fn. 3 (1992); Shoppers Food Warehouse, supra.

As the information requested by Local 1576 relates to the business relationship between the Respondent and its contractors, and to the control allegedly exercised by the former over nonunit employees provided to it by said contractors, the information is not presumptively relevant. The General Counsel thus was required to show that when Local 1576 made its request, it had a reasonable basis for believing that the information would be of use in carrying out its statutory obligations. The General Counsel has satisfied his burden in this regard. Thus, contrary to Respondent's assertion in its

<sup>&</sup>lt;sup>15</sup> At the time of the hearing, Alfieri was employed as a bad waste water management supervisor with Respondent and, as such, was not a member of the bargaining unit.

<sup>&</sup>lt;sup>16</sup> Where, however, the presumptively relevant information is found to be confidential, the information need not be produced until some safeguards are provided. *Detroit Edison v. NLRB*, 440 U.S. 301 (1979).

posthearing brief (p. 19), that Local 1576's information request was based on nothing more than "mere suspicion," Spiese's observations regarding the nature of the work being performed by HPs and the degree of control being exercised by Respondent's supervisors over the employees, and his further testimony, again based on personal observations, that HPs were being retained for periods of up to 2 years and had remained so employed during nonoutage periods, provided Local 1576 with the objective evidence required to satisfy its burden of proof. Somerville Mills, 308 NLRB 425, 441 (1992): Barnard Engineering Co., 282 NLRB 617, 620 (1987); Union Builders v. NLRB, 68 F.3d 520, 524 (1st Cir. 1995). Thus, Spiese's personal observations, buttressed by reports that Bartlett Nuclear and other contractors were claiming at other Board proceedings that they lacked control over such HPs, would reasonably have led Local 1576 to believe that the HPs might indeed be bargaining unit employees entitled to the contractual benefits enjoyed by other unit employees, and that the Respondent was using its subcontracting arrangement with Bartlett Nuclear and NSS Numanco to circumvent the collective-bargaining agreement and avoid having to pay HPs the benefits called for in that agreement. The information would also be of use to Local 1576 in determining whether the Respondent was, in fact, allowing HPs to perform bargaining unit work and possibly eroding the bargaining unit work to which its members were entitled under the contract. The information sought in the questionnaire was therefore necessary for and relevant to Local 1576 for purposes of determining if, in fact, Respondent was in breach of its collective-bargaining agreement, 17 and for deciding what, if any, legal or other course of action it might want to pursue if its fears proved to be well founded. Finally, it is patently clear that the information would be relevant to Local 1576, as well as to the System Council, in pursuit of its "parallel work force" grievance.

The Respondent in its posthearing brief contends that Local 1576 failed to provide "even one fact showing why the requested information was needed, or relevant to the Local's role as the exclusive bargaining representative [of the RPTsl." (R. Br. 11.) The Respondent's contention is without merit. Initially, it should be noted that Local 1576 provided Michel with a full and clear explanation as to why the information was needed. Thus, as evident from a plain reading of his May 8 letter, Alfieri states there that Local 1576 needed the information because of its belief that Respondent was using the contractor-provided HPs "to perform bargaining unit work without extending [to them] the guarantees, safeguards, rights, privileges, fringe benefits and layoff-recall provisions of the collective bargaining agreement and without granting bargaining unit employees the first opportunities to fill these jobs," and because it believed that Respondent was using its contractual arrangement with the above contractors to "circumvent the provisions of our collective bargaining agreement." In his August 30 letter, Alfieri, suspecting from Michel's June 11, response that the latter may have declined to provide the information because he did not understand the nature of the information request, reassured him that Local 1576 was not questioning Respondent's right to engage in subcontracting, but was instead "investigating the extent to which PSE&G may be employing non-bargaining unit personnel to perform work which is covered by our collective bargaining agreement" which could be having an eroding effect on work available to bargaining unit members. (Jt. Exh. 7; Jt. Exh. 4.) Given Wolfe's and Spiese's testimony that the number of RPTs employed by Respondent since 1990 had remained fairly stagnant while the number of HPs used by Respondent had been steadily increasing, Local 1576's fears concerning the erosion of bargaining unit work were reasonably based. Alfieri further pointed out Local 1576's belief that Respondent may have violated the contract by failing to apply to the HPs, whom it believed were doing bargaining unit work, those provisions in the agreement relating to "wages, fringe benefits, promotions, lay-off recall provisions, seniority, bidding rights," and possibly others. Local 1576's reasons for needing the information were therefore plainly stated by Alfieri in both of his written communications to Michel. Michel's June 11 response denying that Respondent had violated its agreement, 18 and contending that the issues raised by Alfieri were "encompassed within the 'parallel work force' grievance," convinces me that Michel fully understood the nature of the information request and why Local 1576 felt it needed the information. Further, even if I were to believe, which I do not, that Michel did not understand from the May 18 letter why the information was being sought, any such doubts would have been resolved by Alfieri's August 30, letter which further explained to him why the information was being sought, and the provisions in the contract that Local 1576 believed may have been violated.<sup>19</sup> Compare, Island Creek Coal Co., 292 NLRB 480

<sup>17</sup> For example, Spiese's testimony that HPs had remained on the job for up to 2 years and during nonoutage periods could reasonably have led Local 1576 to believe that the Respondent was failing to comply with the "seasonal employee" and "union security" provisions of its collective-bargaining agreement, which require that seasonal employees retained for more than 6 months be made permanent and, within 30 days thereafter, "affiliate" with Local 1576 (see Jt. Exh. 1, p. 16, art. IV,C; p. 7, art. II,D,2).

<sup>&</sup>lt;sup>18</sup>Local 1576 was under no obligation to accept Michel's June 11 representation that Respondent had not violated its collective-bargaining agreement, or that its relationship with Bartlett Nuclear and NSS Numanco was having no adverse effect on bargaining unit employees, and was clearly entitled to conduct its own investigation and to reach its own conclusions. *Reiss Viking*, 312 NLRB 622, 625 (1993).

<sup>&</sup>lt;sup>19</sup> In his September 19 response to Alfieri's August 30 letter, Michel makes clear that he understood Local 1576's concern to be that "unnamed persons are performing unidentified work normally performed by represented employees." Thus, there is no question that Michel was well aware that Local 1576 felt it needed the information because it believed that Respondent was allowing HPs to perform bargaining unit work to the detriment of unit employees. Michel's refusal at this time to provide the information was pre-mised on what he asserts was "the generality of this charge, and your failure to specify the information which Local 1576 believes it needs to police the collective bargaining agreement." As to the latter assertion, Local 1576's questionnaire specifically sets forth the information it was seeking from Respondent and, in my view, was neither unclear or ambiguous. However, even assuming arguendo that Local 1576's request for information was in some way ambiguous or not specific enough for Michel, this would not have excused Michel's blanket refusal to comply with the information request to the extent it encompassed necessary and relevant information. Keauhou Beach Hotel, 298 NLRB 702 (1990). Michel's claim that he needed "more specifics" would not have put Local 1576 on no-

(1989). Thus, I find that the Respondent was put on notice through the May 18 letter, or in any event by no later than August 30, that the information sought by Local 1576 through the questionnaire was relevant to Local 1576's statutory duty to monitor compliance with its agreement, and generally to its role as the exclusive bargaining representative of Respondent's RPT employees. Local 1576 was under no obligation to prove that Respondent had in fact violated its agreement before being entitled to the information, as Michel appeared to be suggesting in his June 11 letter when he insisted that Alfieri first provide him with "objective facts" before any response to the information request could be made.20 In Island Creek Coal Co., supra at 487, the Board noted that in assessing the relevance of information sought by a union, it "does not pass on the merits of the union's claim that the employer breached the collective-bargaining contract or committed an unfair labor practice; thus, the union need not demonstrate that the contract has been violated in order to obtain the desired information," supra at 487, citing to an earlier decision in W-L Moulding Co., 272 NLRB 1239 at 1240 (1984). The Board noted further that if indeed the union had sufficient information to prove contractual violations, it would not need to request information from the employer, citing Doubarn Sheet Metal, 243 NLRB 821, 824 (1979).

## Respondent's Other Defenses

The Respondent argues that the information sought was really intended to benefit the International Union in its continuing efforts to organize the HPs into a nationwide bargaining unit, and that Local 1576 had no real interest in the information and was simply being used as a "stalking horse" for the International Union. It points out that it was the International Union which prepared the questionnaire, and which filed the charge in the case without so much as consulting with Local 1576, and that if Local 1576 had any real interest in the information, it could have acted on its own. Essentially, the Respondent claims that no violation of the Act can be found to have occurred from its refusal to comply with the May 18, information request because the information sought was intended to be used by the International Union for the above-described organizational purposes, and not for the reasons claimed by Local 1576 in the May 18 letter. It further suggests, implicitly, that as it had no bargaining relationship with the International Union, and as Local 1576 presumably had not authorized the International Union to file the charge on its behalf, the International Union lacked standing to file the charge and was engaging in an abuse of the Board's processes. I disagree.

That the International Union, and not Local 1576, filed the charge in this matter is of no consequence for under Board Rules and Regulations, any person, which by definition includes a labor organization,<sup>21</sup> is free to file a charge for any

tice as to what in its information request needed to be further clarified or explained.

reason, and the fact that Local 1576 may not have been consulted or informed by the International Union prior to its filing does not render the charge invalid.<sup>22</sup> Apex Investigation & Security Co., 302 NLRB 815, 818 (1991); Newspaper Guild Local 82 (Seattle Times), 289 NLRB 902, 907 (1988); M.J. Santulli Mail Services, 281 NLRB 1288, 1296 (1986). The Respondent, in any event, proffered no evidence to substantiate its claim that Local 1576 was without knowledge or did not approve of the filing of the charge on its behalf. Further, the fact that the information requested by Local 1576 might be used for other purposes does not render the charge invalid or relieve Respondent of its duty to provide the information. The Board in this regard has long held that "where a party requests information that is relevant to that party's collective bargaining needs, it is irrelevant that there may also be other reasons for the request or that the information may be put to other uses." Central Manor Home for Adults. 320 NLRB 1009, 1011 (1996); see also, Electrical Workers IBEW Local 292 (Sound Employers Assn.), 317 NLRB 275, 276 (1995). In any event, Crawshaw's undisputed testimony, which I credit, reveals that the International Union abandoned plans to organize the HPs on a nationwide basis after learning that Bartlett Nuclear and other contractors had asserted in other Board proceedings that they lacked control over the HPs being furnished by them to the various utilities, and serves to undermine the Respondent's claim that the information was intended for use by the International Union in furtherance of its abandoned organizational efforts.

The Respondent also claims that the charge is time-barred by Section 10(b) of the Act, as it was filed on March 4, 1994, more than 6 months after Respondent's June 11, 1993 denial of the information requested in Local 1576's May 18, 1993 letter and questionnaire.23 I disagree. In A & L Underground, 302 NLRB 467 (1991), the Board held that the 6month limitations period begins to run only when a party has "clear and unequivocal" notice of a violation of the Act. The Respondent's June 11 letter does not, in my view, meet the "clear and unequivocal" standard set forth in A &L Underground. While the Respondent in its June 11 letter declined to comply with Local 1576's request, Michel's statement therein, that Respondent did not intend to respond until Local 1576 presented "objective facts" showing how the information sought was relevant to Local 1576's duty as the employees' bargaining representative, left open the possibility that Respondent would comply with the information request on receipt of such "objective facts." Given the conditional nature of Michel's response, it cannot be said that Local 1576 had "clear and unequivocal" notice that Respondent was engaging in any unlawful conduct. In any event, the amended complaint alleges that the unlawful refusal to provide the information occurred with Michel's Sep-

<sup>&</sup>lt;sup>20</sup> Michel's overall poor demeanor on the witness stand causes me to doubt his overall reliability as a witness. On one occasion, when asked by me to explain what he was looking for in the way of "objective facts" Michel gave very confusing and ambiguous answer on which I place no credence (Tr. 222).

<sup>&</sup>lt;sup>21</sup> See Sec. 2(1) of the Act.

<sup>&</sup>lt;sup>22</sup> The Respondent does not contend, nor does the record in any event show, that Local 1576's intent was to harass Respondent through its information request. See *Hawkins Construction Co.*, 285 NLRB 1313 (1987).

<sup>&</sup>lt;sup>23</sup>The Respondent contends that "the record is devoid of proof" as to when it was served with the charge. (R. Br. p. 14, fn. 9). Its contention is without merit for G.C. Exh. 1(b), which is a March 7, 1994 letter from the Regional Director to Michel notifying him of the charge, reflects that such notification and service of the charge was made on Respondent by certified mail, and the return receipt reflects delivery to Respondent's agent was made on March 8.

tember 19 letter, not the June 11 letter. As such, the unlawful conduct falls squarely within the 10(b) period. Finally, the fact that a charge could have been filed on the basis of the June 11 conduct does not mean that Local 1576 was precluded from doing so based on Michel's subsequent refusal to comply with the information request on September 19, for each such request for information and refusal to comply therewith gives rise to a separate and distinct violation of the Act. Rest Haven Nursing Home, 293 NLRB 617, 618 (1989).

Finally, I agree with the General Counsel that the facts in this case are distinguishable from Connecticut Yankee Atomic Power Co., 317 NLRB 1266 (1995), wherein the Board found an employer's refusal to comply with the identical information request not to be unlawful. Here, Local 1576, unlike the union in the above case, does not seek the information in order to determine whether the Respondent and the contractors are joint employers, but rather is contending that the Respondent may in fact be the sole employer of the HPs. If true, the HPs could very well be considered part of the bargaining unit and Respondent's failure to apply the terms of its collective-bargaining agreement to such employees might constitute a breach of that agreement. In Connecticut Yankee, the General Counsel conceded, and the Board found, that under a joint employer theory, which was the sole basis for the union's request in that case, it did not necessarily follow that the HPs would automatically be included in the same unit with the employer's RPTs. It should be noted, however, that while the Board in that case rejected the union's claim regarding the relevancy of the requested information, it left open the possibility that the information might be found relevant if "the union's suspicions about the relationship between the respondent and Bartlett should change." Supra, at 1268, fn. 16. As the theory and issues raised in this case are substantially different from that presented to the Board in Connecticut Yankee, the Board's holding in that case are, in my view, not controlling here. Accordingly, I conclude that by refusing to provide Local 1576 with the information requested in the questionnaire accompanying Alfieri's May 18 letter, the Respondent violated Section 8(a)(5) and (1) of the Act, as alleged.

# CONCLUSIONS OF LAW

1. The Respondent is an employer engaged in commerce within the meaning of Section 2(2), (6), and (7) of the Act.

2. International Brotherhood of Electrical Workers, AFL-CIO, and its Local 1576 are labor organizations as defined by Section 2(5) of the Act.

3. By failing and refusing to provide Local 1576 with the information requested in the questionnaire appended to this decision as Attachment A, the Respondent has engaged in unfair labor practices affecting commerce within the meaning of Section 8(a)(5) and (1) and Section 2(6) and (7) of the Act.

## REMEDY

Having found that the Respondent has engaged in certain unfair labor practices, I shall recommend that it be ordered to cease and desist therefrom, and that it take the affirmative action of supplying Local 1576 with the requested information, and to post the usual notice.

On these findings of fact and conclusions of law and on the entire record, I issue the following recommended<sup>24</sup>

#### ORDER

The Respondent, Public Service Electric and Gas Company, Hancocks Bridge, New Jersey, its officers, agents, successors, and assigns, shall

- 1. Cease and desist from
- (a) Refusing to bargain collectively and in good faith with International Brotherhood of Electrical Workers, AFL-CIO, Local 1576, by refusing to furnish Local 1576 with the information requested in its May 18, 1993 letter and questionnaire.
- (b) In any like or related manner interfering with, restraining, or coercing employees in the exercise of the rights guaranteed them by Section 7 of the Act.
- 2. Take the following affirmative action necessary to effectuate the policies of the Act.
- (a) Furnish forthwith the information requested by Local 1576 in the questionnaire.
- (b) Within 14 days post at its facilities in Hancocks Bridge, New Jersey, copies of the attached notice marked "Appendix." Copies of the notice, on forms provided by the Regional Director for Region 4, after being signed by the Respondent's authorized representative, shall be posted by the Respondent immediately upon receipt and maintained for 60 consecutive days in conspicuous places including all places where notices to employees are customarily posted. Reasonable steps shall be taken by the Respondent to ensure that the notices are not altered, defaced, or covered by any other material. In the event that, during the pendency of these proceedings the Respondent has gone out of business, the Respondent shall duplicate and mail, at its own expense, a copy of the notice to all current and former employees employed by the Respondent at any time since March 4, 1994.
- (c) Within 21 days after service by the Region, file with the Regional Director a sworn certification of a responsible official on a form provided by the Region attesting to the steps that the Respondent has taken to comply.

# APPENDIX B

## **OUESTIONNAIRE**

1. Describe the type of nuclear business in which your company engages.

Describe the type of business in which the nonunion company engages.

2. State the business address(es) and identify all office locations of your company where the information on the non-union company is located.

<sup>&</sup>lt;sup>24</sup>If no exceptions are filed as provided by Sec. 102.46 of the Board's Rules and Regulations, the findings, conclusions, and recommended Order shall, as provided in Sec. 102.48 of the Rules, be adopted by the Board and all objections to them shall be deemed waived for all purposes.

<sup>25</sup> If this Order is enforced by a judgment of a United States court of appeals, the words in the notice reading "Posted by Order of the National Labor Relations Board" shall read "Posted Pursuant to a Judgment of the United States Court of Appeals Enforcing an Order of the National Labor Relations Board."

State the business address(es) and identify all office locations of the nonunion company.

- 3. Identify your company's business phone numbers and extensions used by the nonunion company.
- 4. Identify the banking institutions, branch locations, and account numbers of the nonunion company's accounts to which your company transfers funds.
- 5. Identify where and by whom your company's accounting records are kept which pertain to the nonunion company.
- 6. Identify where and by whom the nonunion company's accounting records are kept which pertain to work performed for your company.
- 7. Identify the carrier and policy number for your company's worker compensation policy.

Identify the carrier and policy number for the nonunion company's worker compensation policy.

- 8. Identify amount(s) involved, reason(s) for, and date(s) of transfer of any funds between your company and the non-union company.
- 9. Identify business(es) to whom your company rents, leases, or otherwise provides office space at nuclear sites.
- 10. Identify the calendar periods and terms by which your company provides or has provided office space to the non-union company.
- 11. Identify business(es) at nuclear sites that use your company's (a) tools or (b) equipment.
- 12. Identify business(es) at nuclear sites to whom your company sells, rents, or leases its (a) operating equipment, (b) office equipment, (c) radiation equipment, or (d) tools.
- 13. Regarding equipment transactions between your company and the nonunion identify the purchase, rental, or lease rate, equipment involved, calendar period, and dollar volume of each transaction.
- 14. Identify those of the following services that are provided to the nonunion company by or at your company:
  - (a) administrative
  - (b) bookkeeping
  - (c) clerical
  - (d) detailing
  - (e) drafting
  - (f) engineering
  - (g) estimating
  - (h) managerial
  - (i) other

Identify those of the following services that are provided to your company by or at the nonunion company:

- (a) administrative
- (b) bookkeeping
- (c) clerical
- (d) detailing
- (e) drafting
- (f) engineering
- (g) estimating
- (h) managerial
- (i) other
- 15. Identify those persons who bid and or negotiate your company's work with the nonunion company.

Identify those persons who bid and or negotiate the nonunion company's work with your company.

- 16. Identify by calendar period, and dollar volume of any work which your company has contracted to, or received by contract from, the nonunion company.
- 17. Identify all past, present, and future contract work arranged by written agreement between your company and the nonunion company.

Furnish copies of all such contracts and addendum.

- 18. State the reason or purpose of each contract let by your company to the nonunion company.
- 19. Identify work your company performs on the nonunion company's products or jobs.

Identify work the nonunion company performs on your company's products or jobs.

20. Identify by job title or craft position the number of employees employed by your company per pay period working at or performing work for your nuclear power plants.

Identify by job title or craft position the number of employees employed by the nonunion company per pay period working at or performing work for your nuclear power plants.

21. Identify the skills that your company's employees possess who perform work at your nuclear power plants.

Identify the skills that the nonunion company's employees possess who perform work at your nuclear power plants.

22. Identify your company's (a) supervisors, (b) job superintendents, and (c) forepersons or other supervisory persons with authority to hire, transfer, suspend, lay off, promote, discharge, assign, reward, or discipline other employees, or responsible to direct employees, or to adjust their grievances, or to effectively recommend such action at your nuclear power plants.

Identify the nonunion company's (a) supervisors, (b) job superintendents, and (c) forepersons or other supervisory persons with authority to hire, transfer, suspend, lay off, promote, discharge, assign, reward, or discipline other employees, or responsible to direct employees, or to adjust their grievances or to effectively recommend such action while performing work under contract with your company.

23. Identify your company's personnel who are or who have ever been authorized to supervise the nonunion company's employees.

Identify the nonunion company's personnel who are or who have ever been authorized to supervise your company's employees.

24. Identify by project involved, personnel involved, and date of event, any occasion when the nonunion company's personnel performed a supervisory function for your company.

Identify by project involved, personnel involved, and date of event, any occasion when your company's personnel performed a supervisory function for the nonunion company.

- 25. [Missing in original copy.]
- 26. Identify your company's representatives otherwise actively involved with day-to-day management or operations involving work performed by the nonunion company.

Identify the nonunion company's representatives otherwise actively involved with day-to-day management or operations involving work performed for your company.

27. Describe your company's compensation program including employee wage rates and assign specific hourly costs.

Describe the nonunion company's compensation program including employee wage rates and assign specific hourly costs.

28. Describe your company's fringe benefits programs.

Describe the nonunion company's fringe benefits programs.

29. Describe your company's labor relations program.

Describe the nonunion company's labor relations program.

- 30. Describe the employment process for employees proposed for use on your property by the nonunion company.
- 31.Does the nonunion company submit resumes of their prospective employees to your company for review and approval or rejection.
- 32. Does your company review resumes of prospective employees submitted by the nonunion company and grant approval or denial for work at your facility?
- 33. Who reviews, approves, or rejects resumes of employees proposed to be employed by the nonunion company and what is their job title.
- 34. Who checks the references of employees whose resumes are provided to your company by the nonunion company?
- 35. Are all personnel working at nuclear plants subject to the initial acceptance or approval of your company?
- 36. Has your company ever asked the nonunion company to hire specific employees?

If so, please list by name and classification

37. Does your company determine and establish the qualifications for each position that the nonunion company is to staff?

Can the nonunion company change these qualifications?

38. Does your company determine and control the number of job positions to be filled?

Does the nonunion company determine and control the number of job positions to be filled?

- 39. Are employees recommended for employment by the nonunion company for employment on the job site required to take a competency test given by your company?
  - If so, who administers and scores this test?
- 40. Can the nonunion company hire an employee and place that person on site without the approval of your company?
- 41. Does your company retain the right to approve or disapprove employment of persons proposed for employment on the job site by the nonunion company?
- 42. Is your company's existing work force augmented by the use of employees of the nonunion company?
- 43. Does your company conduct training for employees of the nonunion company?
- 44. Does the nonunion company conduct training for employees they assign to perform work for the company?
- If the above answer is yes, what training do they provide these employees?
- 45. Who designs or formulates the substance and materials used for the above training referred to in the two previous questions?
- 46. Should training be required which involves additional travel or living expenses, who pays these additional costs?
- 47. Does your company have the authority to select specific nonunion company employees for training?

- 48. How do your company's employees Interrelate on the job with employees of the nonunion company?
- 49. What are the job functions of your company's employees who perform health physics type work?

What are the job functions of the employees of the nonunion company who perform health physics type work?

- 50. Does your company have the right to replace employees of the nonunion company with your own employees?
- 51. State the names, titles, and employers of all persons responsible for the direction and control of work performed by employees of the nonunion company.
- 52. State the names, titles, and employers of all persons who exercise day-to-day supervision of employees of the nonunion company.
- 53. State the full extent and limitations of authority of each of the supervisors named in response to the previous two questions
- 54. Explain the primary function of the "Site Coordinator" employed by the nonunion company.
- 55. Does your company have the authority to terminate the services of an employee of the nonunion company?
- 56. Should your company ask for the termination of an employee of the nonunion company, under what conditions, if any may the nonunion company refuse to comply?
- 57. Are employees of the nonunion company required to comply with work rules established by your company?
- 58. Are employees referred by the nonunion company subject to your company's "fitness for duty" policies?

May the nonunion company alter these policies?

Do such policies exceed the minimum requirements established by law?

59. Does your company have a Drug and Alcohol program?

Are employees of the nonunion company subject to the above program?

60. What protective gear such as anti-contamination clothing, respiratory protection devices, ear protection, etc., is provided by your company to employees of the nonunion company?

What protective gear, such as that mentioned above, is provided by the nonunion company to its employees?

- 61. What other types of special tools or work equipment is furnished by your company to employees of the nonunion company?
- 62. What other types of special tools or work equipment is furnished by the nonunion company to its employees?
- 63. Who determines the starting and stopping times of shifts worked by employees of the nonunion company?
- 64. Who determines the number of shifts and shift days that will be worked by employees of the nonunion company?
- 65. Who has control over the number of hours employees of the nonunion company work?
- 66. Who determines the work to be performed and the job assignments of employees of the nonunion company?
- 67. Who approves overtime worked by employees of the nonunion company?
- 68. Does the nonunion company have any authority to authorize payment of overtime premiums without first obtaining approval from your company?
- 69. Are employees of the nonunion company required to complete some type of time-worked report for use by your company?

If so, please furnish copies of said report.

- 70. Who approves for payment the hours stated on any time-worked reports that are required?
- 71. Does a contract between your company and the nonunion company establish the hourly salary rates, per diem, bonus and travel pay paid to employees of the nonunion company?
- 72. Should the nonunion company elect on its own, without prior approval, to pay higher salary rates, per diem, bonus or travel pay to its employees, could they recover such excess payments from your company?
- 73. State the amount and conditions of any bonus paid employees of the nonunion company who complete their assignment at your facility?

What is the criteria, if any, that determines if employees of the nonunion company have completed their assignment?

Who established this criteria?

- 74. Who determines whether employees referred by the nonunion company have met the requirements to receive bonus money?
- 75. Does your company maintain records for use in payment of bonus money to employees of the nonunion company?
- 76. Should the nonunion company pay bonus money without the approval of your company, would your company cover the cost?
- 77. Who determines the number of employees of the non-union company who will work on holidays?
- 78. In the event of a layoff, does your company retain authority to specify which employees will continue working and which employees of the nonunion company will be laid off?
- 79. Does your company retain authority to designate specific employees that the nonunion company is precluded from removing from the work site without first obtaining permission from your company?